IRRS mission in Belgium

Simon Coenen ERPAN Annual Meeting June 4th, 2014, Paris

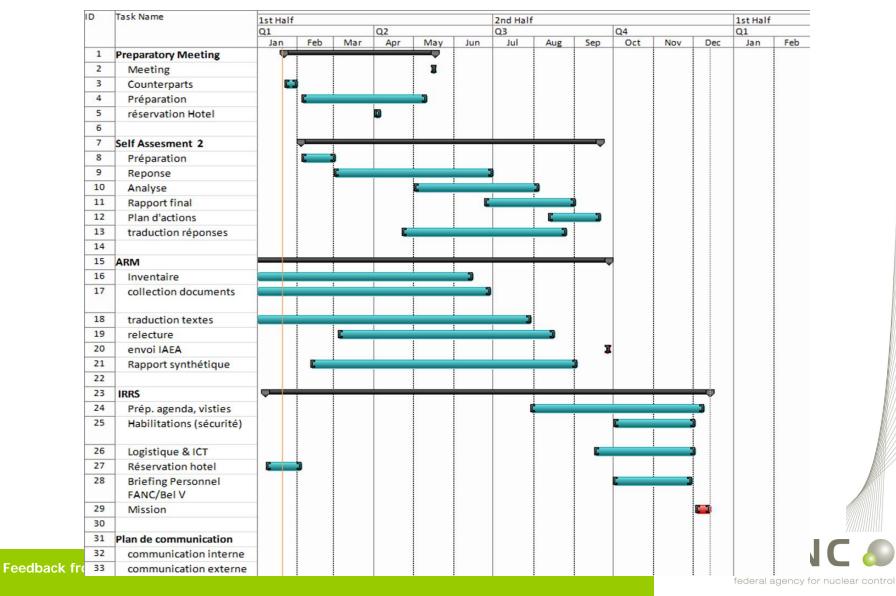
IRRS Mission in Belgium

- Preparation of the mission
- Self Assessment & Scope of the Mission
- Summary Report
- IRRS Mission
 - Organisation
 - Major Findings
- Feedback on the mission
 - Challenges
 - Improvements
- Next steps

Before the mission

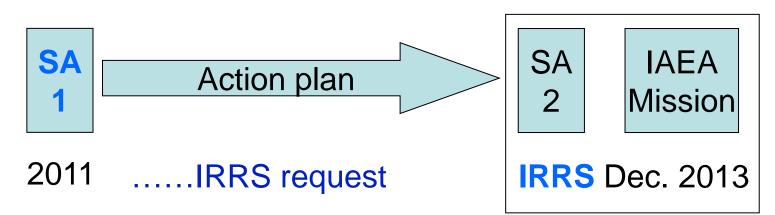
- Mission requested in May 2011
- Preparatory meeting in May 2013 :
 - First results of self assessment
 - Decision on Final scope
 - Determination of expert team
 - Determination of site visits
 - Proposals for policy issues
- Useful Documents
 - IRRS Guidelines (SVS-23)
 - « Targeted Consultany Reports
 - BIT (Oct. 2013) training material
 - IRRS Report template

Mission preparation schedule



Self Assessment performed in 2 phases

- Within framework of continuous improvement
- In preparation for IRRS (Dec 2013) in Belgium, a first self assessment exercise (SA1) started mid-2011



- Familiarize the staff with the self-assessment methodology
- Main issues starting to be addressed in an Action Plan making second self-assessment (SA2) easier

SA questionnaires

- Mid 2011, the "SAT" tool was available Questionnaires directly answered in Worddocuments :
 - Ease of exchange within multiple organizations
 - Traceability of changes / versioning
- Difficulty : change of (some) questionnaires between 2011-2013 (BSS115-> GSR part 3)
 – (New "SARIS" questionnaires issued end 2012)



Scope of the IRRS mission

- Full scope mission: Core Modules (1-4), EPR (10), interface safety-security (12); all activities and facilities (5-9): NPP, RR, (FCF), waste & decommissioning, radiation sources
- Policy Issues :
 - Justification (High medical exposures in Belgium)
 - Regulatory effectiveness & leadership and management for safety



Budget

- +/- 300K Eur (without RB staff workload):
 - Translation of ARM:100K€
 - Daily allowance of experts (+/- 400\$ Day): 100K€
 - Travel expenses : 30K€
 - Extras: 20K€
 - Travel to the Sites
 - Rent for meeting rooms / IT equipment,
 - Social event (Dinner)
 - Etc ...
 - Preparatory meeting : 20K€



2013 preparation activities

- Points of attention:
 - Site access formalities
 - 5 different site visits, 5 different requirements (x 1 to 5 reviewers)
 - Security clearance needed for nuclear facilities
 - Verification of translations (technical & juridical correctness !)
- A specific communication plan (internal & external) was developed
 - Special attention to staff (in particular the counterparts) briefing just before the mission

The "Summary Report""

- "Summary Report" : Not formally required in IRRS guidelines but seen as useful, and consequently prepared by FANC/Bel V
 - Summary of the answers given in the questionnaires
 - Additional information not addressed in questionnaires
 - "Entry point" for IRRS reviewers
 - Communication tool



The IRRS mission

- 1-13 December 2013
- ARM sent to the IAEA on October, 1st
- 2 organizations (The Belgian "Regulatory Body) : FANC and Bel V (technical subsidiary of the FANC)
 - "tandems" of counterparts when appropriate
 - Interviews both at FANC and Bel V
 - Some modules split into 2 parts : Module 4 (Management System)
- Very large & complex mission

federal agency for nuclear control

The expert team: 26

- 6 IAEA staff (incl. 1 administrative assistant)
 - IAEA Coo. and Dep. Coo. with long IRRS experience
- 18 Experts + 2 observers (1 EC / 1 PAK) :
 - 11 from Eu MS (incl. Team Leader)
 - 8 from non-Eu MS
 - 7 Dutch or French speaking (Be languages)
- IRRS-experienced experts : ~ 2/3
 - Good knowledge of IAEA requirements and S.S.,
- Shared team work balanced the differences in individual backgrounds and opinions



The IRRS mission

- Additional organisations interviewed :
 - Ministry of Home Affairs
 - Board of Directors
 - National Waste Management Agency (ONDRAF/NIRAS)
 - National Crisis Centre (CGCCR)
 - Scientific Council of the FANC
- 5 "Site Visits" (NPP, RR, Waste Fac., Hospital, Isotope Prod. Facility)
- 1 EPR exercise (half day exercise)

Relevance of mission findings

- Approx. 2/3 of the findings were already identified by the self-assessment
 - The self assessment and the mission are complementary
- Several of the findings relevant for the Government or related to the regulations/legal framework:
 - Difficult to implement (at least in the short term): political world involvement, stakeholders, ..

Relevance of mission findings

• Findings general in nature (organisational, structural) rather than specific

- Need to carefully read the text

• Definitely, the findings will help to improve both the regulatory body and regulatory system

Challenges

- Difficulties with taking into account the national system complexity : RB in 2 organisations, National waste organisation, National Crisis centre, National research centre, Authorized inspection organizations (AIOs), ...
- Difficulty to identify "good practices":
 - After 50 IRRS since 2006, the majority of "good practices" had been already identified
 - No clear criteria in the guidelines

Possibilities for improvements in the IRRS process/guidelines

• Consistency between the questionnaires' structure and the IRRS structure (modules)

Also to be made more clear to the counterparts
(typical example: Mod 5-9 for NPPs, CoC, Waste fac.)

- May be improved in the guidelines:
 - Entrance meeting's agenda (different in practice)
 - Accomodation requirements (budget, quality, ..)



Possibilities for improvements in the IRRS process/guidelines

- Well defined process for review/discussion of the findings/draft report with the host usefull
- Setting up a standard structure for the ARM Currently, only a list of documents exists
- Guidelines for reviewing the "Fukushima module"



Attention points / difficulties

- Difficulties related to the process of finalisation of the end report's draft (review by FANC, comments & reviewers' response)
- Some disagreements/misunderstanding with counterparts remain
- Nevertheless, the mission was a success



Next steps

- In-depth reading of the report:
 - Done by selected group of senior experts
 - Not only the findings, but also the observations/text
- Pointing out links between the findings:
 - Arranging related issues in groups
 - Categorising them under headings
- Development of an updated action plan



Thank you for your attention

